National General Health Screening Program in Korea: history, current status, and future direction

A scoping review

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ABSTRACT

Health screening is an important component of health promotion programs, and countries have promoted general health screening targeting the prevention and early management of common chronic diseases. In Korea, a General Health Screening Program (GHSP) began with workers in the 1950s and continuously expanded its target population, and currently includes the adult population. The main target diseases are cerebroand cardiovascular diseases, including hypertension, diabetes mellitus, dyslipidemia, obesity, and related health behaviors. Other target conditions include other diseases (e.g., anemia, liver disease, visual/auditory impairment), mental health (e.g., depression), and geriatric disease and function (osteoporosis, dementia, risk of fall, etc.). The National Health Information Database, including GHSP information, is now extensively used in clinical and public health research. The participation rate is currently 70% to 80%, but varies according to age, disability, and the socioeconomic status. There is a need for a more systematic evaluation of the screening items, reducing disparity gaps in participation, and linking GHSP to actual health promotion.

Keywords: Cardiovascular diseases; Health check; Health screening; Korea; National health programs

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INTRODUCTION

Health screening is an application of a test to detect a disease or conditions early when they are easier to manage and is considered as secondary prevention of disease. It is an important component of health promotion programs and has the potential to prevent morbidity and mortality.

Thus, countries have promoted general health screening targeting the prevention and early management of common chronic diseases, such as hypertension [1], diabetes mellitus [2], dyslipidemia [3], and screening for other specific diseases, such as osteoporosis [4], depression [5], chronic hepatitis B and C [6,7], and latent tuberculosis [8] at least in the highrisk group.

In the United States, under the Affordable Care Act, health plans are required to cover a set of preventive services, including health screening at no cost; additionally, Medicare provides annual wellness visits, which include health assessments and counseling [9]. In 2011, the United Kingdom implemented a national health check program targeting cardiovascular disease and diabetes in adults aged 40 to 74 years [10,11]. Japan has mandated health check-ups for all employees under the Industrial Safety and Health Act of 1972, and introduced a new National Health Screening Program (NHSP) called 'Specific Health Checkup' in 2008, which focuses on preventing metabolic syndrome and provided annually to people aged 40 to 74 years [12].

> Infant and Child (age 0-5)

School age (age 6-18)

School Children

1st: 14 days

Screening for

Infant and Child

- 2nd: 4 months
- 3rd: 9 months
- 4th: 18 months
- 5th: 30 months
- 6th: 42 months
- 7th: 54 months
- 8th: 66 months
 - (Total 8 times)

Screening for

- 1st: Grade 1
- 2nd: Grade 4
- 3rd: Grade 7
- 4th: Grade 10

(Total 4 times)

Screening for non-school Children

Every 3 years

In Korea, health screening programs for chronic diseases began quite early, from the year 1980. It has continuously changed with changing societal health demands, expanding the target population, target diseases, and health screening items, and various policy measures have been implemented to improve the effectiveness and reduce disparity. Data from the NHSP are currently used not only for domestic health policy purposes, but also for research purposes [13].

Currently, the NHSP in Korea is the world's largest health screening program. However, the references for this program are rarely available in English. In this article, we have attempted to provide a brief overview of the National General Health Screening Program (GHSP), which is the main part of the NHSP. While the overall NHSP encompasses a wide range of health screening, including screening for infants and children [14], adolescents at school age [15], cancer screening [16], etc. (Fig. 1), they were not covered in this article and references can be found elsewhere.

BASICS OF KOREAN HEALTHCARE **SYSTEM**

Brief history of the national health care system in Korea

To better understand the NHSP in Korea, an understanding of the basics of the Korean healthcare system is necessary. Korea became an independent country in 1945 after World War

> Adult age (age ≥19)

Other diseases: anemia, tuberculosis, liver disease, hepatitis B,

General Health Screening Program

- Cardiovascular risk factors: hypertension, diabetes mellitus, dyslipidemia, health behaviors
- Mental health: depression
- Geriatric disease and function: osteoporosis, dementia, risk of fall
- Every 2 years (every years for manual laborer)

National Cancer Screening Program

- Stomach cancer: age ≥ 40, every 2 years
- Liver cancer: age ≥ 40, high risk group, every 6
- Colon cancer: age ≥ 50, every year
- Breast cancer: age ≥ 40, every 2 years
- Cervical cancer: age ≥ 20, every 2 years
- Lung cancer: age 54-74, high risk group, every 2 years

Fig. 1. Overview of National Health Screening Program in Korea.

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II and experienced the Korean War during the period 1950 to 1953.

In 1963, Korea implemented its first law on health insurance, called 'the Medical Insurance Act,' which allowed companies to provide voluntary health insurance to its employees. In 1977, the 'National Health Insurance Act' mandated medical insurance in large corporations (with 500 or more employees), and its coverage was expanded to public workers in 1979, and thereafter to workers in smaller companies. Finally, self-employed individuals (small business owners, farmers, fishermen, etc.) were included in 1989, achieving universal coverage only 12 years after the initiation. However, during the process, more than 350 different health insurance societies were produced, leading to inefficiency. In 2000, the National Health Insurance Service (NHIS) was established by merging all health insurances into a single national health insurer with uniform insurance schemes and benefit packages [17,18].

In brief, the Korean National Health Insurance (KNHI) and Medical Aid Program (MAP) comprise the health security system in Korea. As of April 2020, from the approximately 52 million population, 70.5% was 'employee insured (or workplace policy holder),' 26.7% was 'self-employee insured (or regional policyholder),' and 2.8% was MAP recipient [19].

The KNHI is a mandatory social health insurance, and its contribution is based on the income level, independent of age, other health risks, and the number of dependent family members (spouse, linear ascendants, and linear descendants). Salaried workers (employees of workplaces, public officials, and school employees) pay around 7% of their total income as insurance premiums, and they and their dependent family members are considered as 'employee insured' (or workplace policy holder). Self-employees (and those who have incomes including pension above a certain level, etc.) contribute insurance premiums based on their income and assets (e.g., price of their house and car), and they and their dependent family members are called self-employee insured (or regional policy holder). Currently, approximately 97% of the Korean population are subscribers to the KNHI.

The remaining 3% in the lowest income bracket (house-holds with <40% of median family income) cannot contribute any insurance premium, and are covered by the MAP, a public assistance program funded by government subsidies to provide low-income groups with healthcare services. MAP beneficiaries are not insurance subscribers; NHIS manages all administrative processes for them and reimburses medical providers and pharmacies based on their service provid-

ed to MAP recipients.

The benefits of the NHIS are uniform and do not vary by the contribution level. It comprises of 'benefits in kind' and 'benefits in cash.' The benefits in kind include health care benefits (i.e., prescription, treatment, surgery, rehabilitation treatment, nursing, hospitalization for diseases, injuries, and births) and health check-ups (i.e., NHSP). The benefits in cash include: (1) reimbursement of expenses under the copayment ceiling system (for details, see the following section); (2) assistive appliance expenses for the disabled (e.g., walking sticks/canes, wheelchairs, and hearing aids); and (3) pregnancy examination and childbirth expenses. Additional general information and details on the Korean health systems and the KNHI can be found elsewhere [18,20]. An English version of the National Health Insurance Act can be found at the Korea Law Translation Center (https://elaw.klri.re.kr/kor service/lawView. do?hseq=53994&lang=ENG).

Operational structure

The Ministry of Health and Welfare plays a central role in health planning, policy formulation, and policy implementation at the national level [18]. They oversee the KNHI system but delegate the role of running it to two quasi-public corporations: the NHIS and Health Insurance Review and Assessment Service (HIRA). The NHIS manages the eligibility of the insured, collects the insurance premiums, pools the risk, manages the funds, and reimburses the providers. HIRA reviews the claims from the provider, assesses the appropriateness of service, and provides technical support for quality improvement, such as drug utilization review (Fig. 2) [18].

Healthcare delivery

In contrast to the public nature of health financing systems, healthcare delivery in Korea relies largely on the private sector [21]. Healthcare providers are mostly private: approximately 90% of the hospitals are privately owned, and approximately two-thirds of higher-level hospitals are run by private universities. There is no direct government subsidy for private hospitals. Primary care clinics are mostly owned by a single physician or a group of physicians. Public hospitals are mainly established by the local government; however, their revenue is mainly from the reimbursement of the KNHI based on their service provision, and there are some subsidies from the government. Public health centers funded by the local government also provide medical services. The KNHI has a compulsory designation system, which means that healthcare providers cannot refuse to provide services to KNHI subscrib-

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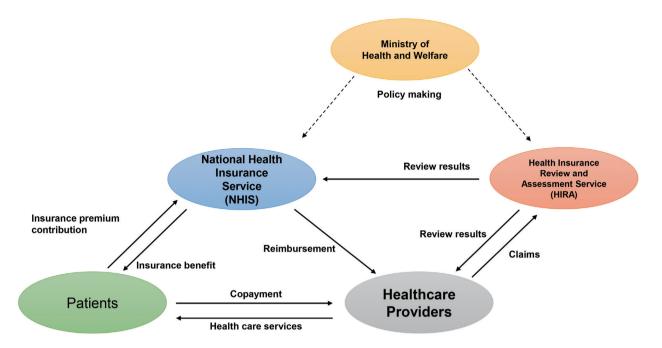


Fig. 2. Health care system in Korea.

ers and MAP beneficiaries (i.e., all the people).

Patients are free to choose their own first-contact provider as well as the referred providers. There is no system of registration to a certain primary care provider, and the role of primary care in gatekeeping is very weak. The patients prefer to receive medical care in tertiary hospitals and are increasingly utilizing it, although the government tries to establish referral and back-referral systems [18,22].

In 2001, the separation of medicine prescriptions and dispensing was enforced to enhance the transparency of the prescription [18]. When a physician prescribes a drug at outpatient care (except for injections), the patients are required to go to the pharmacy and submit the prescription to pick up the drug. Most drugs included in the formulary are covered by the KNHI, with some exceptions.

Payment and reimbursement

Fee-for-service has been the standard payment model for both outpatient and inpatient care and pharmacy services. However, other payment models have also been tried. For example, case payment based on diagnosis-related groups or per-diem payment has been tried for certain medical conditions. Healthcare providers submit claims to HIRA via the web-based Medical Claim Portal Service. After the claims review is completed, HIRA submits the results to the NHIS, where reimbursement for providers is processed.

All KNHI subscribers are required to pay a certain propor-

tion of the medical costs as copayment for the covered services. The copayment of inpatient services is usually 20%. Copayment for outpatient services varies by the level of the healthcare provider and region (urban vs. rural): 60% for tertiary hospitals, 50% for general hospitals (45% in rural areas), 40% for pharmacy services (35% in rural areas), and 30% for small hospitals and clinics. No or minimum copayment is required for MAP beneficiaries.

To prevent catastrophic medical expenditure of the household, the NHIS has been running a copayment reduction program for high cost illness since 2006. Currently (as of 2021), copayment is reduced for: (1) severe illness: cancer (5%, for 5 years, can be re-registered in case of recurrence or metastatic cancer), cerebral infarction, hemorrhage, and myocardial infarction (5%, for acute stage, max 30 days); (2) rare diseases (10%, can be extended every 5 years), such as congenital disorders (e.g., hemophilia, glycogen storage disease), rare neurological disorders (e.g., myasthenia gravis, multiple sclerosis, etc.), autoimmune diseases (e.g., Crohn's disease, systemic lupus erythematosus); (3) severe incurable diseases (10% can be extended every 5 years), such as chronic kidney disease (CKD) requiring dialysis, transplantation, schizophrenia, human immunodeficiency virus infection, Parkinson disease, severe dementia, rheumatoid arthritis, and ankylosing spondylitis, etc.; (4) tuberculosis (no copayment). For patients to be eligible for this program, a physician must submit a certification of diagnosis to the NHIS for the patients. Subse-

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quently, a special registration code (e.g., V124 for Parkinson's disease) is endowed in the system by applying copayment reduction. As registration to this program gives much economic benefit, virtually all the patients who meet the criteria are registered.

Another policy to prevent catastrophic medical expenditure is the application of a ceiling on cumulative copayments. Differential ceilings are applied to different income groups; however, the ceiling applies only to insured services.

Notably, full out-of-pocket payments are needed for services and drugs not covered by the KNHI. Most uncovered services are new technologies and medicines with uncertain cost-effectiveness (e.g., robotic surgery or immuno-oncologic drugs, as of 2021) [18], and non-essential services, such as plastic surgery or cosmetic procedures. Currently, healthcare providers do not submit data for uncovered services to the NHIS because they are not reimbursed. The NHIS database does not contain this information.

Copayments for covered services and payments for services that are not covered comprise the out-of-pocket services. The coverage is approximately 60% to 70%, which means approximately one-third of the total medical cost is borne by out-of-pocket costs. In response, most Koreans (approximately 77%, according to a recent survey) have supplementary private health insurance [23], although its role has been controversial and questioned [18,24].

Achievement of health outcomes

Korea has experienced a rapid increase in life expectancy during the last decades and has not reached the top level in the world [25]. It was mainly achieved by reductions in infant mortality and mortality due to infectious and cardiovascular diseases [26]. The authors suggested that the universal health coverage achieved in 1989 might have contributed to this achievement. While the most crucial criteria for good healthcare have not yet been determined, South Korea is rated as having one of the best and most efficient healthcare systems in the world.

GENERAL HEALTH SCREENING PROGRAM IN KOREA

History of General Health Screening Program in Korea Before the enactment of the 'National Health Insurance Act' in 1977, health screening was mainly performed for industry workers. The first nationwide GHSP began in 1980 with government employees and workers at school (e.g., teachers). It

has been imposed on the dependents of corporate employees since 1988. The Ministry of Employment and Labor took charge of the workplace general health examination program from 1977 to 1995, and GHSP could not substitute for this. In 1995, the health screening of corporate employees was transferred to the Ministry of Health and Welfare. In addition, the target population has expanded to self-employees and their dependents since 1995.

The employees and self-employees who pay insurance premiums are eligible for GHSP, regardless of the age every 2 years. The employees involved in manual labor are entitled to receive it every year. For dependents who do not pay insurance premiums, GHSP has been provided to individuals of age \geq 40 years every 2 years. While the target disease was not clear during the initial period of GHSP, its primary target was defined as 'cardio and cerebrovascular disease,' and its risk factors, such as hypertension, diabetes mellitus, dyslipidemia, obesity, and smoking became the main target of the program.

In 2007, a special round of NHSP called the "National Screening Program for Transitional Ages (NSPTA)" was launched [27, 28]. The NSPTA targeted two points of age in an individual's lifecycle, namely 40 and 66 years, which are important transition periods to middle age and old age, respectively. To address the problem of increasing suicide and population aging, screening tests for mental health problems (for 40 and 66 years of age), physical function, and osteoporosis (for 66 years) have been introduced [27]. In addition, the follow-up care and education for lifestyle modification was emphasized, taking the example of the Australian 'Lifescript' program (this program was subsequently withdrawn in Australia in 2014 [29]) and mandate the 'secondary screening' process (see the following section) regardless of the result of 'primary screening.' The details of the contents and processes are described elsewhere [27].

With the implementation and expansion of the GHSP for more than 20 years, several issues have been raised [30,31]: (1) lack of strong scientific evidence and rationale for health screening items and interval; (2) unclear goal of the screening program, and no formal evaluation of the effectiveness of the program; (3) changing disease epidemiology and diagnostic modality; (4) assurance of the quality of the diagnostic tests; (5) suboptimal subsequent care after health screening; and (6) reducing the disparity, especially for people with disabilities. In response, the 'Framework act on health examinations (Enactment, March 21, 2008; Enforcement, March 22, 2009; also known as the 'National Health Screening Act')'

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was formed (All versions of this act are available on the web page of the Korean Law Information Center [32], the last version with partial amendment can be found in Appendix 1).

In 2008 to 2009, there was a major renovation in the content of GHSP. The added screening items included the waist circumference, lipid profile (triglycerides, high-density lipoprotein [HDL] cholesterol, and low-density lipoprotein [LDL] cholesterol), and serum creatinine. The questionnaire on smoking, alcohol consumption, and physical activity underwent major changes in 2009. For example, smoking was changed from a categorical variable (e.g., <10, 10-19, >20 cigarettes per day) to continuous variable. Alcohol consumption was also changed from a categorical variable (e.g., 1-2, 3–4, 5–7 times per week) to a continuous variable, making it possible to calculate the average amount of alcohol consumption (Appendix 2). In addition, the results of the health risk appraisal for several diseases (e.g., stroke, angina/myocardial infarction, and vascular dementia) were added to the report form (for details of the health risk appraisal, see the following section).

Based on the 'Framework act on health examinations (2008),' a comprehensive plan for national health screening is estab-

lished every 5 years: first-term (2011–2015), second-term (2016–2020), and the current third-term plan (2021–2025). As the NHSP comprises numerous screening programs, several ministries, and government organizations (Ministry of Health and Welfare, Ministry of Education, Ministry of Employment and Labor, Ministry of Gender Equality and Family, Center for Disease Control and Prevention, and National Cancer Center) participate in this planning. The GHSP is controlled by the Ministry of Health and Welfare.

Since 2018, NSPTA was stopped, and the items from NSP-TA were integrated into the GHSP with the expansion of target ages. Since 2019, individuals aged 20 to 39 years, who are not employees have been included in the GHSP, resulting in adults aged 20 years and over eligible for GHSP [33]. A brief history of the NHSP and GHSP is summarized in Table 1.

Target diseases and items of General Health Screening Program

The health screening items and their target disease, screening age, interval program, and items are displayed in Table 2. There are items that have been included from the start of the program (for GHSP, since the 1980 to 1990s), when the health ex-

Table 1. Brief history of National Health Screening Program for adult population in Korea

Year	History
1950	Mass examination for tuberculosis and parasite disease
1953	Mandatory imposition of periodic health checkup for workplace of 16 people or more (labor standard law)
1977	Ministry of Employment and Labor took charge of workplace general health examination for corporate employee (1977–1995)
1980	Imposition of general health screening for government employee and workers at school (e.g., teacher)
1988	Imposition of general health screening for dependents of corporate employee
1995	Transfer of health screening of corporate employee to Ministry of Health and Welfare
1995	Imposition of general health screening to self-employees (regional policy holders)
1999	Imposition of National Cancer Screening Program for medical aid: stomach, colorectal, liver, breast, and cervix cancer
2000	Healthcare financing reform merging all medical insurance societies into the single National Health Insurance Service (NHIS)
2005	Imposition of National Cancer Screening Program for NHI subscriber (lower income 50%)
2007	Imposition of special round of health screening called 'National Screening Program for Transitional Ages (NSPTA)' for age 40 and 66
2008	Framework act on health examinations (Enactment, March 21, 2008; Enforcement, March 22, 2009)
2009	Major renovation of health screening items, questionnaire, and adoption of health risk appraisal
2010	First-term (2011–2015) comprehensive plan for national health screening
2012	Imposition of general health screening for Medical Aid Recipient
2016	Second-term (2016–2020) comprehensive plan for national health screening
2018	Integration of NSPTA to General Health Screening Program
2019	Expansion of general health screening to younger population (20–39 years of age)
2019	Imposition of national lung cancer screening program
2021	Third-term (2021–2025) comprehensive plan for national health screening

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Table 2. Health screening items and target diseases for national General Health Screening Program in Korea

Categories	Health screening items	Target disease	As of 2002	As of 2009	As of 2021
Anthropometric measurement	Height, weight, waist circumference, body mass index	Obesity	2 years	2 years	2 years
	Blood pressure	Hypertension	2 years	2 years	2 years
	Visual acuity	Visual impairment	2 years	2 years	2 years
	Auditory acuity	Hearing impairment	2 years	2 years	2 years
Questionnaire	Past medical history	General health risk	2 years	2 years	2 years
	Smoking	Health behavior	2 years	2 years	2 years
	Alcohol consumption	Health behavior	2 years	2 years	2 years
	Physical activity	Health behavior	2 years	2 years	2 years
	Nutrition	Health behavior	NA	NA	40, 50, 60, 70 years of age
	Obesity-related behavior	Health behavior	NA	NA	40, 50, 60, 70 years of age
	Urinary dysfunction	Urinary incontinence	2 years	66 years of age	66, 70, and 80 years of age
	Previous fall	Fall	NA	66 years of age	66, 70, and 80 years of age
Blood test	Hemoglobin	Anemia	2 years	2 years	2 years
	Fasting blood glucose	Diabetes mellitus	2 years	2 years	2 years
	Blood lipid level: Total cholesterol Triglyceride HDL cholesterol LDL cholesterol	Dyslipidemia	2 years (total choles- terol only)	2 years	Male: from 24 years of age, every 4 years Female: from 40 years of ag, every 2 years
	Liver panel: Alanine aminotransferase Aspartate aminotransferase Gamma glutamyl transferase	Liver disease	2 years	2 years	2 years
	Hepatitis B antigen/antibody	Chronic hepatitis B		40 years of age	
	Creatinine, estimated glomerular filtration rate	Renal disease	NA	2 years	2 years
Urine test	Dipstick test (urinary protein)	Renal disease	2 years	2 years	2 years
Imaging test	Chest X-ray	Tuberculosis, chest disease	2 years	2 years	2 years
	DEXA bone densitometry, peripheral bone (calcaneous) ultrasound/quantitative CT, etc.	Osteoporosis	NA	Female, 66 years of age	Female, 54 and 66 years of age
Cognitive function test	Korean Dementia Screening Questionnaire-C	Dementia	NA	66 years of age	From 66 years of age, every 2 years

(Continued to the next page)

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Table 2. Continued

Categories	Health screening items	Target disease	As of 2002	As of 2009	As of 2021
Physical function test	Timed Up and Go test	Fall	NA	66 years of age	66, 70, and 80 years of age
	Balance test (unipedal stance, etc.)	Fall	NA	66 years of age	66, 70, and 80 years of age
Mental health test	Center for epidemiology- depression scale (CES-D) Geriatric depression scale (GDS) Patient Health Questionnaire- 9 (PHQ 9)	Depression	NA	40 years of age (CES-D) 66 years of age (GDS)	20, 30, 40, 50, 60, 70 years of age (PHQ9): once in a 10-year period

² years: 1 year for workers in manual labor. Questionnaire on smoking, alcohol consumption, and physical activity underwent major change in 2009. Screening test for Medical Aid Program recipeinet is slightly different in their age or interval.

amination was mainly targeted for workplace employees. At that time, the concept of evidence-based medicine was not common. It has continuously changed, and major changes were made in 1995, 2009, and 2018. We introduced items for 2002 (currently GHSP data available from this year), 2009 (major change in screening items), and 2021 (current practice).

Cardio-cerebrovascular disease and its risk factors

The main target diseases of GHSP are cardiovascular and cerebrovascular diseases [34]. Therefore, screening for hypertension, diabetes mellitus, dyslipidemia, and obesity are the core items, as well as a health behavior assessment for lifestyle counseling. The waist circumference, and triglyceride, HDL, and LDL cholesterol levels were added in 2009. Hemoglobin A1C is currently not included in this program.

Other target diseases and additional items

In 2008, serum creatinine was added (while it was included in the GHSP during 1991–1996). Because CKD has a long asymptomatic phase and awareness of this disease is very low, it is potentially a good screening target, as advocated by the nephrologist society [35]. However, the US Preventive Service Task Force (USPSTF) concluded that the current evidence is insufficient [36]; additionally, American college physicians recommend against it [37].

The urine dipstick test has been performed since 1988. At the initial stage, it also included urine glucose, urine occult blood test, and urinary pH; however, it was excluded from 2009. Currently, although there is insufficient evidence [36], testing for urine protein is performed in the GHSP.

Hemoglobin has long been a part of the GHSP since its initial period, probably because nutritional deficiency and anemia were more common at that time. Currently, routine screening for iron deficiency anemia is not recommended even for pregnant women [38]; however, it is still included in the program. It is also suggested that screening for anemia and treating iron deficiency could be beneficial [39].

Rationale for routine liver function tests in asymptomatic individuals is also lacking [40]; however, this might be due to the high prevalence of hepatitis B in the past. Screening for hepatitis B antigen/antibody was performed at the initial stage of GHSP (1995). Prevalence of hepatitis B has dramatically decreased due to the hepatitis B vaccination after birth since the 1980s [41]. Screening for hepatitis B antigen/antibody was included in the NSPTA at age 40 in 2007. Currently, abnormal liver function test results are mostly due to non-alcoholic fatty liver disease [42,43].

Korea has long been endemic for tuberculosis: the prevalence of latent or active tuberculosis infection for individuals of age <30 years was 47% in the 1970s and remained over 15% even in 1995. Therefore, examinations by chest radiography have been included since the 1950s [44]. Currently, if tuberculosis is suspected, confirmatory testing and treatment are provided without copayment (for copayment reduction program, please see above section). The physician is required to report all suspected or confirmed cases to the public health centers in the region within 24 hours through a web-based notification system. There are also other special programs for tuberculosis screening, such as mobile van screening for vulnerable older adults, because their partici-

NA, not available; HDL, high-density lipoprotein; LDL, low-density lipoprotein; DEXA, dual-energy X-ray absorptiometry; CT, computed tomography.

^{a)}LDL: calculated by Friedewald formula, direct measurement is performed when triglyceride >400 mg/dL.

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pation in the GHSP is low. The current USPSTF guidelines recommend screening for latent tuberculosis using the Mantoux test or interferon-gamma release assays (IGRA) [8]. However, as Korean individuals receive Bacille Calmette-Guérin vaccination after birth, testing with IGRA may be preferable. Screening for latent tuberculosis is performed mainly for healthcare professionals or school employees outside of the GHSP.

Visual acuity and hearing tests were performed without a specific target disease. The visual acuity measurement procedure at the GHSP follows the KSP ISO 8596, which is a Korean modification of the international standard [45]. The measurement is performed using a standard visual acuity chart placed more than 4 m from the individual being tested under bright room light (>200 lux). Spectacle-corrected visual acuity is recorded for participants using glasses. A hearing assessment is conducted by pure tone audiometry at a single frequency of 1,000 Hz, and formal audiometric testing at various frequencies is not available [46]. The result is dichotomously recorded as 'pass' (<40 dB hearing level) or 'fail' (criterion for referral for further workup). There are suggestions that more sophisticated auditory examinations, such as highfrequency hearing loss (3,000 Hz), should be considered to achieve early hearing rehabilitation and better quality of life [46,47]. Although the current evidence is insufficient to recommend screening for visual acuity and hearing loss in general older adults [48,49], testing for visual acuity and hearing has a potential role in identifying older adults with sensory problems and communication difficulties.

Mental health

With increasing suicide rates, which is highest in the world [50,51], emphasis has been placed on mental health. In the NSPTA, which was introduced in 2007, screening for depression was included for patients aged 40 and 66 years [27]. For age 40, four selected questions from the Center for Epidemiologic Studies Depression (CES-D) scale was used as a primary screening tool; additionally, if participants answered 'yes' to any item, the full 20 items of the CES-D were tested as a secondary screening test [52]. For age 66, three selected questions from the Geriatric Depression Scale (GDS) were included in the questionnaires [53]. As earlier, any positive answer to any of the items will make the participants eligible to the complete 15 items of the GDS.

Since 2018, screening for depression has expanded to the age of 40 and above (40, 50, 60, and 70) every 10 years. It was expanded to 20 years and above in 2019, and as of 2021, pa-

tients undergo screening once in a 10-year period (recommended for the ages 20, 30, 40, 50, 60, and 70, but if missed, they can undergo the test in the next round of screening). The screening tool was changed to the Patient Health Questionnaire-9 (PHQ-9), which was initially developed for primary care patients [54] and proven to be valid for the general population [55], and recommended by the current guidelines [5]. Validity has been demonstrated in the Korean elderly population [56], and normative data in the general population have been published [54]. It has nine items, with each item scored between 0 and 3. A total score of 5 or more is regarded as having depression (5–9, mild; 10–19, moderate; and 20–28, severe). A primary physician is required to refer the participants to a psychiatrist if the PHQ-9 score is 10 or more (Appendix 3).

Diseases and cognitive/physical functions of older people

With the rapid aging of the population and changes in the disease burden, items for health screening have been expanded to meet the needs of the elderly population. Screening for osteoporosis and cognitive dysfunction was added to the NSPTA program in 2007 and expanded with the integration of the GHSP and NSPTA in 2018.

In 2007, screening for osteoporosis was included in the NSPTA for women aged 66 years. Currently, the methods included dual-energy X-ray absorptiometry (DEXA), peripheral DEXA, quantitative computed tomography (QCT), peripheral QCT, and quantitative ultrasound. The most widely used method is DEXA, and the use of other methods has decreased owing to its accuracy. For DEXA, measurement is primarily performed in the vertebra; however, if it is impossible, measurement at the hip is possible. Since 2018, screening for osteoporosis has been provided to women aged 54 years.

Screening for cognitive dysfunction testing was also introduced in the 2007 NSPTA for individuals of 66 years of age. Since 2009, people aged 70 and 74 years have become eligible to undergo screening for cognitive dysfunction as part of the GHSP. With the integration of NSPTA to the GHSP, screening for cognitive dysfunction is applied to every individual aged 66 years and above every 2 years [21]. The initial screening was performed using the Korean Dementia Screening Questionnaire-Prescreening (KDSQ-P), which is composed of five items, of which four items evaluate the memory function and the remaining item assesses the abilities associated with daily living [57]. It is primarily performed by accompanying family members; however, if the patient came for health screening without one, he or she could fill the questionnaire

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by himself/herself. Each item is scored 0–2, with a total score in the range of 0–10. A high score indicates poor cognitive function, and patients with a cut-off score \geq 4 undergo further testing with the Korean Dementia Screening Questionnaire-Cognition (KDSQ-C) (Appendix 4). The KDSQ-C comprises 15 items, and each item is scored 0–2. It is also performed by accompanying family members; however, it can be done by the participants themselves. It has a negative correlation with the Korean Mini-Mental State Examination (K-MMSE, γ =–0.65), and has a sensitivity and specificity of 79% and 80% for screening dementia at a cut-off score of 6 [58]. KDSQ-P has a high correlation with KDSQ (γ =0.741). The detailed items of the KDSQ-P and KDSQ-C (in Korean) can be found elsewhere [57].

Physical function is important for the health of older individuals. Screening for fall risk was introduced in the 2007 NSPTA for the age of 66 years and included (1) a Timed Up and Go (TUG) test; (2) a unipedal stance test (UPS); and (3) a question on previous falls. The TUG is a reliable and valid test for quantifying the functional mobility in older adults and assessing the fall risk in community settings [59]. The TUG time was measured as the time required to rise from a straight backed chair without arm rest, walk at a comfortable pace for 3 m, turn around, walk back to the chair, and sit down again [59]. The cut-off point of the TUG test to identify individuals at high-risk of falls varies depending on the study population (from 10 to 33 seconds) [60]. For example, in a study of community-dwelling British elderly, a TUG time ≥ 12.6 seconds showed a significant association with future falls (adjusted odds ratio, 3.94; 95% confidence interval, 1.69 to 9.21), with 30% sensitivity and 89% specificity [51]. In the Korean NSP-TA, the TUG results for 66-year-old individuals are classified as normal if <10 seconds, borderline if between 10 and 20 seconds, or abnormal if ≥ 20 seconds based on an expert consensus. In a Korean National Health Information Database (NHID) study, slow TUG test results, indicating frailty, were found to be well associated with a high-risk of osteoporotic fracture [61], dementia [62], Parkinson's [63], and cardiovascular disease [64]. The UPS is convenient to be performed in primary care, and UPS alone was suggested to replace the combination of UPS and TUG [65]. The question on previous falls is asked for the last 6 months. These tests are now performed for individuals at 66, 70, and 80 years of age.

In addition, the activities of daily living were evaluated with a 6-item questionnaire that combines four items from the Korean Activity of Daily Living (K-ADL) and two items from the Korean Instrumental Activity of Daily Living (K-IADL)

scales [66]. Screening for urinary dysfunction and checking for recent influenza and pneumococcal vaccinations were also performed (Appendix 5).

Provision and reimbursement NHSP providers

NHSP providers are widely distributed throughout Korea. To be the providers of NHSP, medical institutions should apply for designation to NHIS, review whether they meet the criteria of the NHIS and local government, and be designated by the local government. Approximately 41.1% of the medical institutions in Korea are participating in this program. At the institutional level, 97.2% of general hospitals, 33.9% of hospitals, 27.4% of clinics, 10.0% of public health centers, 82.0% of dental hospitals, and 68.3% of dental clinics are participating [21].

Based on the 'Framework act on health examinations,' NHSP providers are evaluated to assure the quality of screening programs and to promote quality improvement. The evaluation program for National Cancer Screening Program (NCSP) started in 2008, and that for the GHSP started in 2010 [67]. The items include environment, human resources, and their education, facility, procedure, quality control, etc. The results of this evaluation are publicly disclosed on the NHIS website.

Reimbursement

The NHSP cost is reimbursed by the NHIS. The basic reimbursement rate is 456,770 Korean won (equivalent to approximately 40 US dollars [USD], as of 2021, 1 USD is approximately 1,150 Korean won [KRW]) for physician consultation and administration, anthropometric measurements, blood and urine tests, and chest radiography. Additional items are reimbursed separately: for example, DEXA (36,350 KRW), screening for cognitive dysfunction (4,330 KRW), screening for depression (4,290 KRW), and physical function test (2,400 KRW) [68].

Operation process

An illustration of the overall process of the GHSP is displayed in Fig. 3. The GHSP is provided biennially; however, employees involved in manual labor can get it annually.

Identification and invitation of eligible subjects

The NHIS identifies the subjects eligible for the GHSP and sends an invitation letter. The NHIS encourages participation in the NHSP through public campaigns, such as television and media advertisements or outdoor advertising. The participants are free to choose any certified medical institutions,

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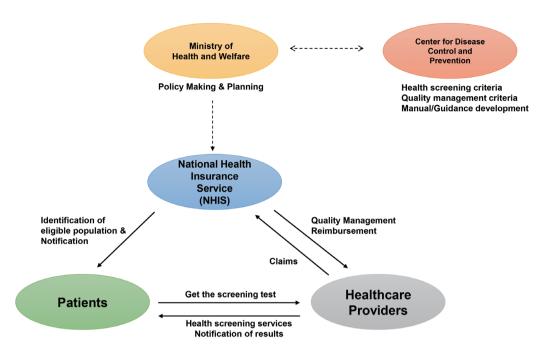


Fig. 3. Operation system for General Health Screening Program in Korea.

including private clinics, hospitals, and public health centers for their screening examinations.

By the 'Occupational Safety and Health Act (2019),' a business owner should ensure that their employees get 'worker's general health examinations (WGHE) to protect the workers health [17]. The intervals are every year for manual laborers and 2 years for others. This WGHE can be substituted with the GHSP covered by the National Health Insurance. Therefore, for workplace employees, the list of eligible employees is sent from the NHIS to the business owner so that the corporation can arrange group participation in GHSP. There is a financial penalty to the business owner if their employees do not participate in the GHSP. Therefore, the participation rate among workplace employees is very high (83% overall and 91% for non-office workers) [17].

Screening procedure

The participants are instructed to fast overnight from 9:00 PM before the health screening date, and to refrain from drinking alcohol or having night shifts.

1) Questionnaire

Before the screening, the participants are asked to fill out a questionnaire regarding their past medical history and health behaviors, such as cigarette smoking, alcohol consumption, and exercise (Appendix 2, retrieved from the NHIS website). It is usually self-administered; however, assistance is provided

when the participants have problems with visual acuity or cognitive function. Recently, questionnaires were completed through the NHIS website (www.nhis.or.kr) or mobile application (The National Health Insurance) before visiting the medical institution for GHSP. Missing data often occurs with these questionnaire items, but usually is not problematic, and is reported to be approximately 5% for most studies (varies by the eligibility criteria).

2) Anthropometric measurement

There is a standard measurement protocol for GHSP, and institutions are periodically evaluated to determine whether they follow the protocol. For example, all the participants are recommended to avoid smoking, alcohol, or caffeine intake, and the need to rest for at least 5 minutes in a seated position prior to the first measurement. The blood pressure (BP) should be measured in a guiet environment by auscultation or by using an oscilloscopic automatic sphygmomanometer. The devices should be calibrated daily. A cuff with an appropriately sized bladder should be used (the standard cuff size for adults is 12 cm wide and 26 cm long). A study found that most GHSP institutions perform BP measurement according to an established protocol, although there are some discrepancies and room for improvement [69]. The waist circumference (WC) is measured at the midpoint between the inferior border of the lower rib and the iliac crest on the mid-axillary line after exhalation.

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3) Laboratory test

Blood samples are taken by qualified personnel and handled and stored appropriately to prevent hemolysis or clotting. The participants are instructed to collect at least 10 mL of mid-stream urine after at least 4 hours from the last voiding. Each institution should have internal and external quality control procedures, as overseen by the Korean Association of Laboratory Quality Control. Chest radiography should be performed by a radiologist and read by a board-certified radiologist [70].

Reporting

The results of the health screening are provided as a report, containing the following: (1) health checkup general comments, (2) detailed examination results, (3) cardiovascular disease risk assessment (health risk appraisal), and (4) assessment results of life habits. The report form has been continuously changed with the change of health screening items: the current English version is provided in Appendix 6; one sample of the previous versions can be found elsewhere [71]; in the general comments section, the participants are classified as (1) no disease (normal A), (2) at boundary status (normal B, e.g., prehypertension or prediabetes), and (3) suspected disease (e.g., hypertension or diabetes mellitus is suspected). The detailed examination results are provided in reference values.

Cardiovascular disease risk assessment is designed to help better understand their risk as absolute risk (i.e., 10 year risk of developing cardiovascular disease), relative risk (i.e., 0.00 times the risk compared to the average for the participants of the same age and sex), and cardiovascular age (equivalent risk of those with OO years of age and same sex), and how much their risk can be decreased by adopting better health behaviors and risk factor management. The 'Health traffic light' color is also used to visualize the risk: low risk (green), medium risk (yellow), and high-risk (red). This is based on the health risk appraisal methods, which have been adopted by the GHSP since the early 2000s. The first health risk appraisal (HRA) model was developed to predict the overall mortality [72,73], and subsequently included risk prediction for cancer and vascular dementia in the mean time. However, since 2018, it has focused on cardiovascular risk assessment [74,75].

The details of lifestyle prescription follow, including the recommendations for smoking cessation medication (nicotine replacement therapy, bupropion, and varenicline), referral to a smoking cessation clinic or alcohol rehabilitation center,

and recommendations for healthier diet and exercise. This screening report is sent to the participant by regular mail usually within 15 days of the screening date.

Confirmatory tests and subsequent care

Those individuals with abnormal results at the GHSP (e.g., high fasting blood sugar or BP level outside the range) are instructed to undergo confirmatory diagnostic tests. By 2017, this confirmation process was called 'secondary examination,' and participants were provided a confirmatory test without cost from the medical institution at which the participants took GHSP. However, several individuals chose to go directly to medical care outside the GHSP when they were notified of the abnormal results, as they were free to visit any medical institution as convenient.

In 2018, 'secondary examination' was abolished, and participants who are suspected for a particular disease can get a confirmatory test from any medical institution, without the need to get it at a medical institution at which the participants took GHSP. Copayment for medical visits and confirmatory tests is waived. If a diagnosis is confirmed, counseling with a physician and subsequent medical treatment should be followed.

KOREAN NATIONAL HEALTH INFORMATION DATABASE AND USE OF GHSP DATA FOR RESEARCH

Korean National Health Information Database

As described above, as a single insurer in Korea, the NHIS manages all administrative processes and reimburses the medical providers and pharmacies based on their claims for the provision of medical and pharmacy services. The NHIS also provides NHSP, including GHSP and NCSP, for all eligible Korean individuals. The administrative process of MAP beneficiaries is also entrusted to the NHIS by the Ministry of Health and Welfare. Therefore, the Korean NHIS database contains the health information of all Korean people (approximately 52 million), including eligibility (age, sex, place of residence, insurance premium level as a proxy for income level, disability status—15 legally defined types and severity [76,77], etc.), medical utilization (diagnosis code [defined by the Korean Standard Classification of Diseases 7th revision, primarily the same as the International Classification of Diseases 10th Revision] with a few changes specific to the Korean situation, diagnostic and therapeutic procedures, prescriptions, medical expenses), and results of the health examinations.

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In 2012, the NHIS established the NHID, which incorporates five databases of NHIS: (1) eligibility database; (2) national health screening database; (3) healthcare utilization database; (4) long-term care insurance database (included since 2014); and (5) healthcare provider database. As Korea has a registration system in which all citizens have a unique 13 digit identification code, data linkage is theoretically easy. The mortality data (date of death) are routinely linked from the Statistics of Korea for eligibility management; however, the cause of death data are not routinely linked. Data from the Korean Cancer Registry [78] have been rarely performed with special approval for policy research purposes of special projects, and are not officially available to researchers as of 2021. Korea has a disability registration system, containing the details of disability causes, etc.; however, this data is also generally not linked currently. Nevertheless, the disability types and severity information were included in the NHID.

This NHID is not primarily used for research purposes. However, the NHIS operates the National Health Insurance Sharing Service (NHISS) to provide support for policy and academic research using the NHIS information. The data are provided in two ways. The first is a sample research database, which is a pre-established database, and includes five DBs currently: (1) a sample cohort database consisting of 2% (about 1 million people) of the Korean population in 2002, including claims, health screening, and mortality data until 2013 [79]; (2) medical checkup (or national health screening) database: 10% of 2002 to 2003 GHSP participants aged 40 to 79 (about 0.51 million) followed up to 2013 [80]; (3) elderly (senior) cohort: 10% (about 0.56 million people) of the Korean population aged ≥ 60 years as of 2002 followed up to 2015, and included additional information on long-term care insurance [81]; (4) the working women cohort; and (5) infant medical checkup cohort. The cause of death data have been linked to the Statistics of Korea for these sample databases. The accuracy of the cause of death in Korea is reported to be approximately 92% [80,82]. This sample database is relatively accessible to researchers. Recently, family history research has also become possible through the establishment of a family tree database (although not available through the NHISS website, as of September 2021) [83]. The second is a customized database, which is designed to conform to the request of researchers. The cause of death data are not readily available for a customized database, and linkage to mortality data from Statistics Korea requires additional administrative processes.

The NHID data are provided through the NHISS once the

research proposal is officially reviewed and approved. The approval or exemption of approval from the Institutional Review Board is a prerequisite for the proposal application. Informed consent was waived as NHID involved only anonymized and de-identified information. Raw data cannot be exported from the NHIS, and can be analyzed through remote connection through a virtual research room (sample data) or at the data analysis room in the NHIS (customized database). Details of the structure, contents, and list of variables in NHID can be found elsewhere [19,84]. Further, details of the data request process are detailed in the NHISS website (https://nhiss.nhis.or.kr/bd/ab/bdaba000eng.do).

Moreover, HIRA provides a sample database: the national patient sample (HIRA-NPS, 3% of the patient population), the national inpatient sample (HIRA-NIS, 13%), aged population sample (HIRA-APS, 20%), and the pediatric patient sample (HIRA-PPS, 10%) [85,86]. However, the HIRA database is limited as it does not have eligibility information (e.g., insurance premium level, area of residence, etc.) and the health screening data.

Research using GHSP information

NHID information has been used for various epidemiologic and policy research, including the evaluation of prevalence or incidence [87,88], identification of disease risk factors [89-94], description of treatment pattern or disease control status [95], and pharmacoepidemiology [96,97]. Several fact sheets were also made with GHSP data from the NHID [98,99]. With the emerging importance of real-world evidence [100], its use has been increasing.

Currently, several studies using the GHSP data take 2009 and 2010 as the baseline, as there were major changes in the health screening items and questionnaires in 2009, as described above [71]. Among the eligible individuals, the screening participation rates were approximately 66% in 2009 and 68% in 2010 [71].

Using the health screening data in NHID has several strengths. (1) Large sample size, representativeness for the nation, and low attrition rate make the research very efficient; (2) It has large data on the general younger population, which are different from the claims data from the US Medicare (older population) and Medicaid program (low-income population); (3) GHSP information is available for health behavior, anthropometric measurements, physical function test, and laboratory results, which are not included in other claims databases, such as one in Taiwan. In Korea, the test results from routine clinical care are not submitted to NHIS for reimbursement purpose. For

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example, when a patient is diagnosed with cancer and receives routine preoperative tests; for example, the test results are not available in the KNHI database. Therefore, some research linked GHSP results within 1 to 2 years prior to the cancer diagnosis are required to adjust for health screening behaviors and other potential confounders [101,102].

However, there are some limitations to this study. First, the NHID database was established primarily for the administration of eligibility and reimbursement management and is not optimal for research purposes. Caution is needed for the operational definition of diseases for the study population, covariates, or outcomes, as disease can be over- or underdiagnosed in practice. For example, asymptomatic diseases are often underdiagnosed, while some diseases can be over-coded for reimbursement purposes. Validation compared to the hospital data has been infrequently performed [103,104]. To reduce inaccuracy, various methods can be used to improve the operational definition, such as limiting the diagnosis registered in hospital admission, requiring repeated outpatient visits, the combined use of GHSP results, combination with prescription records (some examples of cardiovascular disease research are found elsewhere [100]), or the use of a special registration code for copayment reduction (e.g., for cancer [89-91,96], tuberculosis [105], or rare/intractable disease [93,94], as described above). Due to the official process for the copayment reduction program as described above, data accuracy using this registration program code should be reasonably high; for example, for hypertrophic cardiomyopathy, sensitivity, specificity, and accuracy were 91.5%, 100%, and 92.6%, respectively [104]. Second, the health screening participants are not representative of the entire population, because participation itself is not mandatory. Screened participants are more likely to be employees, have higher income, better health behavior, lower mortality, and lower total medical expenditure [21,34]. Lastly, the screening interval between repeated GHSP screening is not uniform, because patients can undergo screening at any time of the year when they are eligible. For example, among those who participated in health screening in 2009 to 2010 (regarded as baseline in a study by Kim et al. [71]), approximately 77% participated in round 2 (after 1 or 2 years), and 53% participated in round 3 (after 3 or 4 years) [71]. This is different from the prospective cohort study, in which the examination intervals are strictly controlled. However, data from the repeated examination of GHSP can be a good source for research on changes in the health status. Several studies take a 2-year interval to investigate the association between change/persistency in health

behavior (for example, smoking. alcohol, physical activity) or test results (obesity, lipid profiles), and health outcomes (cardiovascular disease) [106-108]. Other studies have investigated the association between variability in cardiometabolic parameters and health outcomes [90,92,109].

EFFECT OF GSHP ON HEALTH AND BEHAVIORAL OUTCOMES

Randomized controlled trials (RCTs) are the gold standard for assessing health screening effectiveness. Previous large-scale RCTs and systematic reviews have generally found no benefit of general health screening and lifestyle interventions [110, 111]; however, as GHSP has long been the national program, it is practically impossible to design and conduct RCTs in the current system; additionally, evidence for its effectiveness should come out from real-world data.

The recent third-term (2021 to 2025) comprehensive NHSP plan in Korea takes the following indirect evidence of increasing disease control rates and decreasing population mortality to back up their policy decisions [21]. According to the Korean National Health and Nutrition Examination Survey (KNHANES) data between the time periods of 2010–2012 and 2016–2018, the treatment and control rates for hypertension increased from 60.7% to 65.4% and 69.3% to 73.1%, respectively. Additionally, those figures for diabetes mellitus increased from 63.9% to 66.2% and 26.0% to 25.8%, respectively [21]. According to the national mortality statistics, mortality from diabetes mellitus, ischemic heart disease, and cerebrovascular disease also decreased from 21.5 to 15.8, 27.1 to 26.7, and 50.7 to 42.7, respectively, per 100,000 person-years between the time-period of 2011 to 2019 [21].

Additional direct evidence can be found by comparing the screening participants and non-participants. Lee et al. [34] found that the screened participants showed lower rates of cardiovascular events, cardiovascular and all-cause mortality, and reduced healthcare costs than non-participants, after adjusting for health conditions and behaviors. It was also evident in a subgroup analysis of those who participated in prior screening aided to reduce the bias from the self-selection of healthier participants in screening programs. In addition, screening participation also showed increased outpatient use for hypertension, diabetes mellitus, and dyslipidemia in the following year, explaining the potential pathway of prevention of subsequent cardiovascular disease. The authors acknowledged the inability to fully separate the effect of the screening activities per se in an observational study and the

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possibility of unmeasured confounders that were not fully considered; however, the authors still think that the results are suggestive of a possible true effect of cardiovascular screening on health outcomes [34].

There is a paucity of research on the effects of GHSP on subsequent health behavior. A quasi-experimental study with regression discontinuity design by Kim et al. [71] showed that there is a clear increase in the number of prescribed days of diabetes medication at the 126 cut-off of blood glucose level, which indicates that individuals who are classified as having diabetes mellitus take more diabetes medications during the year or the year after the baseline screening, compared to those who are classified as having prediabetes. The WC also decreased by 0.96 cm (1.1% change) at the 126 cut-off of blood glucose level, which was mainly driven by behavioral improvement, rather than medications, such as metformin [71]. The author of this study speculated that the change is driven by changes in diet (which was not measured), because they could not find changes in exercise around the cut-off [71]. However, this effect was significant in the short run and decreased to a non-significant level in the long run.

In the same study, they suggested that the information on dyslipidemia (LDL cholesterol > 160 as a cut-off) increased the number of outpatient visits, but did not translate into increased prescription of medication for dyslipidemia [71]. This is consistent with another Korean study that found only 8.6% of newly diagnosed hypercholesterolemia patients through the GSHP program received statin prescription within 6 months of diagnosis [112]. The authors speculated that the patients may not consider dyslipidemia less seriously than diabetes mellitus, and non-adherence of clinical practice guidelines by physicians could be the reason for the difference [71].

Another study found that the NSPTA participants who received one-time brief additional counseling were significantly more likely to quit smoking after 2 years; however, the effect size was too small to be considered clinically significant. The authors suggested that repeated counseling might be required to sustain this effect [113].

In summary, these results suggest that participation in a screening program by itself may lead to behavioral changes, at least in the short-term [12,114,115]. However, it might not be sufficient for sustained changes and the improvement of clinical outcomes. This is consistent with the current evidence, which indicates a positive but small benefit of behavioral counseling for the prevention of cardiovascular diseases [116]. Rather, screening can lead to subsequent medical in-

terventions, such as medication [117], which may lead to clinical benefits [3].

ISSUES FOR GHSP AND FUTURE DIRECTION

Need for systematic selection and evaluation of health screening items

There is criticism that several items in the current GHSP screening do not have scientific evidence. In addition, there is a need to update the program because disease epidemiology is changing; and new technology and evidence are emerging. There is also a great demand from professional societies to include additional items to the GHSP, such as fundoscopic examination (for glaucoma, age-related macular degeneration, etc.) and electrocardiogram (for atrial fibrillation, which was performed until 2008 but was abolished), although it is not firmly based on scientific evidence [118,119].

A systematic evaluation of the overall health screening items was conducted in 2013 [120]. In 2018, the interval for screening for dyslipidemia (lipid profile) was increased from 2 to 4 years. This was based on research on appropriate intervals based on signal-to-noise methods [120] and cost-effectiveness [121]. However, such scientific decisions were faced by fierce objections from medical institutions, as the report should be left blank for that item and difficulties in communication with the participants. Currently, several research projects have been conducted to evaluate the effectiveness or cost-effectiveness, and to identify the optimal strategies for screening in several disease areas [122,123]. The government is preparing a system to ensure the selection and re-evaluation of health screening items and their periodic intervals [21].

Disparity issues regarding GHSP participation

Participation in health screening has been increasing: the proportion of participants out of the eligible population was 65.4% in 2008, and increased to 78.5 in 2017, although it slightly decreased in 2018 (76.9%) and 2019 (74.1%). Detailed data on participation rates according to age and sex are summarized in Table 3.

However, there is disparity in the income status, region of residence, and disability status. For example, a higher participation rate has been observed with National Health Insurance beneficiaries than medical aid recipients, indicating income inequality [27]. The association between the urbanization level and participation rate was rather complex, and in a

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Table 3. Participation rates in national General Health Screening Program in Korea: 2008–2019

Ma wia la la	Age group, yr	Calendar years											
Variable		2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Both sex	Total	65.3	66.0	68.2	72.6	72.9	72.1	74.8	76.1	77.7	78.5	76.9	74.1
	19 or under	92.7	85.0	85.9	91.5	91.7	91.2	92.3	92.7	91.5	90.6	85.7	87.5
	20–29	84.6	82.1	82.9	85.6	84.6	85.6	87.8	88.6	87.9	88.8	85.8	63.5
	30-39	71.5	70.6	73.5	77.1	77.2	77.5	81.0	81.7	82.9	83.7	80.7	73.3
	40-49	59.1	61.0	63.7	68.9	69.6	69.2	72.5	74.6	76.9	78.1	77.5	78.4
	50-59	64.1	65.3	67.7	72.5	73.1	71.2	73.5	74.7	76.9	77.7	76.5	77.5
	60-69	65.9	69.3	71.3	76.4	76.3	75.4	76.7	78.4	79.7	80.3	78.8	79.3
	70–79	53.3	58.1	60.5	65.0	66.5	66.0	68.7	70.9	72.6	73.6	72.4	74.4
	80 and over	25.8	28.9	30.7	35.4	37.3	37.3	40.8	42.7	44.5	45.5	43.5	45.8
Female	Total	62.9	64.0	66.5	71.0	71.3	70.3	73.1	74.6	76.5	77.2	75.8	72.6
	19 or under	101.0	87.8	88.2	92.7	92.2	91.3	91.6	91.7	89.8	88.3	82.7	84.1
	20-29	83.6	80.6	81.9	84.1	82.7	83.7	86.3	87.6	87.0	88.2	85.7	63.3
	30-39	69.8	66.6	71.5	73.6	73.3	72.9	77.2	77.6	79.4	81.0	78.5	67.3
	40–49	56.4	59.4	62.3	67.7	68.4	67.7	71.0	73.4	75.8	76.7	75.8	76.6
	50-59	64.3	66.5	68.6	74.1	74.3	72.6	74.5	75.9	78.2	78.9	77.7	78.6
	60-69	65.0	69.3	71.5	76.9	77.2	76.3	77.6	79.2	80.9	81.2	80.0	80.5
	70–79	50.3	55.3	57.8	62.9	64.6	64.2	67.3	69.1	71.2	72.1	71.0	73.4
	80 and over	22.0	24.8	26.8	31.4	33.3	33.5	37.1	38.6	40.2	41.0	38.9	41.1
Male	Total	67.3	67.8	69.6	73.9	74.2	73.7	76.2	77.5	78.9	79.7	78.0	75.6
	19 or under	80.6	80.7	82.5	89.7	91.1	91.1	92.9	93.5	92.9	92.1	87.8	89.3
	20-29	85.7	83.5	83.9	87.0	86.4	87.3	89.1	89.5	88.9	89.3	85.9	63.7
	30-39	72.3	72.2	74.5	78.6	79.2	79.6	82.9	84.0	84.7	85.2	81.8	77.8
	40–49	61.3	62.4	64.9	69.8	70.5	70.5	73.6	75.6	77.9	79.3	78.9	79.9
	50-59	63.9	64.1	66.8	71.0	72.0	69.8	72.5	73.5	75.6	76.5	75.4	76.5
	60-69	66.8	69.4	71.1	75.9	75.4	74.4	75.8	77.5	78.6	79.3	77.5	78.1
	70–79	57.4	61.8	64.0	67.8	69.0	68.3	70.5	73.1	74.2	75.3	74.1	75.6
	80 and over	33.8	37.8	39.0	44.0	45.8	45.3	48.4	50.9	52.7	53.7	52.0	54.1

multi-level analysis of the NSPTA program, Yang et al. [124] found that the effect was different with respect to age; that is, higher participation in urban residents at age 40 years and higher participation in rural residents at age 66 years. Differences in the participant characteristics (e.g., employment status) or availability of mobile health screening services (bus equipped with screening services) in rural areas might explain the difference.

It has been reported that individuals with disabilities are less likely to participate in mass screening programs than those without disabilities [125]. According to the 2018 Health Statistics for People with Disabilities, the GHSP participation rates in 2018 were 76.7% in individuals without disability,

63.7% in individuals with mild disability, and 52.3% in individuals with severe disability [21]. The participation rates also vary by disability type, and people with certain disabilities have difficulty in getting certain health screening tests. For example, individuals with brain injury showed a particularly low screening rate for chest radiography, bone mineral density, and physical function tests. A similar disparity was observed in the case of the NCSP [76,126]. Since 2018, the government has designated a health screening center for people with disability. There are criteria for the designations, such as personnel to support communication and transportation, parking lots for people with disabilities, informational material for people with disabilities, etc. There are govern-

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ment subsidies for the designated institutions. Additional payment to medical institutions for provision of health screening to people with severe disability has also commenced in 2019 to promote a safe and convenient environment for them [21]. Further study to elucidate the cause of non-participation is necessary to develop a strategy to reduce disparity in the screening participation.

Linking GSHP to health promotion

Providing health screening itself is not sufficient to have a positive impact on population health. There is a need to develop aftercare programs and infrastructure at the community and workplace levels, as well as measures to promote referral and participation in this program [21].

The use of information and communication technologybased self-care is another strategy pursued by the government. In 2017, the NHIS launched the "Health IN" mobile application to support self-care of its subscribers (It can be downloadable from the app store: https://play.google.com/ store/apps/details?id=kr.or.nhis.myhealthbank&hl=ko&gl = US). Regarding the NHSP, individuals can identify whether they are eligible for each NHSP, find the nearest NHSP provide, and see their health screening results (for the last 10 years) through the application. The health risks calculated from the health screening results are also available from the application. The "Health IN" application can be linked to a wearable device or other health applications, collecting information on physical activity, BP, blood glucose, heart rate, and body temperature. It also provides a push alarm to take medication. An example of use can be found at the NHIS You-Tube site (https://www.youtube.com/watch?v=DoU7QHpHj5w, in the Korean Language only). The government is currently preparing a personal health record platform, called 'my healthway,' to enhance the use of health data for health promotion.

CONCLUSION

In Korea, GHSP has been performed for a long time, and its target population has expanded from workers to encompassing the entire adult population. The main target diseases are cerebro- and cardiovascular diseases, and include hypertension, diabetes mellitus, dyslipidemia, obesity, and related health behaviors. Other target conditions include other diseases (e.g., anemia, liver disease, visual/auditory impairment), mental health (e.g., depression), and geriatric disease and function (osteoporosis, dementia, and risk of fall, etc.).

The NHID, including the GHSP information, is now extensively used in clinical and public health research. A systematic evaluation of the screening items, reduction of disparity gaps in participation, and linking of GHSP to actual health promotion are needed.

CONFLICTS OF INTEREST

No potential conflict of interest relevant to this article was reported.

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